



## OFFICER REPORT TO LOCAL COMMITTEE (TANDRIDGE)

### LOCAL PREVENTION FRAMEWORK

30 September 2011

#### KEY ISSUE

This is a progress report from the Youth Task Group. Priorities for the use of the commissioning budget under the devolved Local Prevention Framework have been identified and are submitted in this report for approval by the Local Committee.

#### SUMMARY

The Youth Task Group set up by the Local Committee has identified key priorities in Tandridge to prevent young people becoming Not in Education, Employment or Training (NEET) and to prevent young people from becoming First Time Entrants (FTE) to the youth justice system. This report brings forward recommendations from the task group on how the local commissioning resource should be allocated.

The recommendations propose a District-wide approach, but with emphasis on particular communities as outlined in the report. Following a needs analysis and multi-agency workshop, risk factors have been identified and specific risk factors are proposed as priorities as outlined in the report.

Following agreement of the Local Committee, proposals for work to address the agreed priorities will be sought from a long list of pre-approved providers. A shortlist will then be considered by the Task Group and final proposals for award of contracts will be brought to the Local Committee on 5th December 2011. The commissioned services would then commence on 1st April 2012.

#### OFFICER RECOMMENDATIONS

The Local Committee (Tandridge) is asked to:

Approve the recommendations in Section 7 for future commissioning of preventative services for young people through the Local Prevention Framework.

## 1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the County Council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The Local Prevention Framework (LPF) is an allocation of £84k to the SCC Local Committee in Tandridge to commission services designed to prevent young people becoming NEET or entering the youth justice system. Additionally, £18k is available for the Local Committee to allocate as grants. The allocations are based on the number of young people who are NEET and the number who are FTE.
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the government's localism agenda. This is the first time that this approach has been tried anywhere in the country.
- 1.4 The purpose of the LPF is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the youth justice system. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.
- 1.5 A needs assessment workshop was held for the District of Tandridge on 31st August 2011, with wide representation including young people, Members (District and County Council), health service, community development service, education, voluntary organisations, housing associations, police, youth development service and youth justice. The workshop considered the data on NEET and youth offending (including the predictive factors), as well as the perspectives and experience of the workshop participants.
- 1.6 Also under consideration by the Youth Task Group is the deployment of up to twenty sessions of outreach programme delivered by the Surrey Outdoor Learning and Development service. Surrey Outdoor Learning and Development (SOLD) provides a range of outdoor learning opportunities for schools, youth groups and youth organisations from its three centres at High Ashurst (Boxhill), Henly Fort and Thames Young Mariners. Additionally, SOLD has developed an outreach programme that can be delivered to young people in their local community and will focus on young people learning skills that increase protection from risk (especially soft skills around team working, trusting others and leadership). Tandridge will have 20, three-hour sessions available with a capacity of up to 20 young people per session. These sessions can be delivered locally to any part of the district.
- 1.7 There are two SCC youth centres in Tandridge (The Street in Caterham and Harry's in Oxted). The new service will see the youth work delivered from each of these centres managed by a new organisation commissioned through the programme for Centre Based Youth Work. A Youth Club Advisory Group will be established for each centre chaired by a County Councillor (or his/her

nominee) and with membership drawn from local young people, a District Councillor and community representatives. Nominations for a chairman will be put forward at a later meeting after the Terms of Reference for this group has been finalised.

## 2 ANALYSIS

- 2.1 Levels of NEET and FTE are generally low in Surrey. Data presented at the Needs Assessment workshop on 31/8/11 is shown in the table. The proportion of NEET in Tandridge is 6.0%, and FTE is 5.5%, whereas the proportion of the population is 8.1%.

Levels of NEET and FTE	Surrey	Tandridge	Tandridge proportion as percentage of Surrey.
Total population 10-19	133,600	10,800	8.1%
NEET (April 2011)	782	47	6.0%
FTE (April 2010-March 2011)	568	31	5.5%

- 2.2 Additionally, wider research has shown that the following risk factors are significant in increasing the likelihood of a young person becoming NEET or FTE -

- School attendance less than 60%
- Excluded from school
- Engaged in anti social behaviour
- Statement of Special Education Need or school action or action plus

- 2.3 At the Youth Task Group workshop, additional risk factors were identified as listed below -

- **Inadequate Home/Parenting**
- **Lack of Self Esteem**
- **Poor experience of school**
- **Poverty**
- **Lack of Opportunities and Access**
- **Inadequate Transport**
- **Bullying/Peer Pressure**
- **Lack of Ambition**
- **Substance Misuse**
- **Financial Difficulties**

- 2.4 The following geographical areas were highlighted as in greater need at the workshop – Hurst Green, Outwood, Caterham on the Hill, Bletchingley, Oxted and Lingfield.

- 2.5 Following discussion at the Youth Task Group, drawing together the needs analysis and the local knowledge, the following proposals were agreed for recommendation to the Local Committee.

### **Particular focus on specific predictors or risk factors**

- 2.6 The Youth Task Group proposes that all risk factors are considered, but with particular emphasis on three key aspects - Parenting and positive relationships, aspirations of young people, and participation in school
- 2.7 There was also discussion around working with the community to change the perception of antisocial behaviour

### **Particular focus on specific geographical areas**

- 2.8 The Youth Task Group drew on the needs analysis data and workshop discussions to develop an approach that would combine district-wide resource with a more targeted approach for particular communities.
- 2.9 District wide preventative services, with outreach facilities to provide services in harder to reach areas, would be sought to address the risk factors highlighted above.
- 2.10 Particular emphasis on the following areas - Hurst Green, Outwood, Caterham on the Hill, Bletchingley, Oxted and Lingfield would be considered.

## **3 CONSULTATIONS**

- 3.1 The local prevention framework is one of several delivery models, which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, partner agencies. Members have been consulted through the county council's PVR Member Reference Group. Additionally, local engagement has taken place through the Local Committee Youth Task Group and the Workshop held on 31/8/11.

## **4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS**

- 4.1 It is anticipated that local commissioning will offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

## **5 EQUALITIES AND DIVERSITY IMPLICATIONS**

- 5.1 The devolved commissioning budget is likely to be targeted on groups who are vulnerable or at risk.

## **6 CRIME AND DISORDER IMPLICATIONS**

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

## 7 CONCLUSION AND RECOMMENDATIONS

Following the needs analysis and workshop on 31st August 2011, the following recommendations are proposed.

- 7.1 All risk factors identified at paras 2.2 and 2.3 are considered by providers, and providers will be asked to focus particularly on:
- a) Parenting and positive relationships
  - b) Aspirations of young people
  - c) Participation in school
- 7.2
- a) All areas of Tandridge are supported with outreach to the harder to reach areas.
  - b) Particular emphasis is to be placed in the following areas - Hurst Green, Outwood, Caterham on the Hill, Bletchingley, Oxted and Lingfield.

## 8 REASONS FOR RECOMMENDATIONS

- 8.1 The recommendations will:
- a) support the council's priority to achieve "zero NEET" that is for 100% of young people aged 16 to 19 to be in education, training or employment.
  - b) support the council's priority that more young people are safe from crime and anti-social behaviour
  - c) increase delivery of youth work locally

## 9 WHAT HAPPENS NEXT

- 9.1 The next steps will be for officers to draft a commissioning specification to invite proposals from the framework suppliers.
- 9.2 A mini competition will take place where short listed suppliers will present their proposals to the task group. A recommendation on award of contract will be brought to the next meeting of the Local Committee for approval.
- 9.3 It is anticipated that the new provider will be in place for 1<sup>st</sup> April 2012.

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<b>BACKGROUND PAPERS:</b>	Services for young people in Tandridge – briefing for elected members (issued May 2011)